Oppose legislation that restricts or eliminates non-medical vaccine exemptions

In February, 2015, Representative June Robinson, MPH, dropped House Bill 2009, legislation to eliminate the most used school attendance non-medical vaccine exemption. The bill was in committee and could have moved during both the 2015 & 2016 sessions.

If HB2009 had passed as introduced, without any mitigating amendments for grandfathering current exemptions, a phase in process, or waivers for certain districts or schools, then 90 days after signing, over 41,000 Washington children would no longer be allowed to attend school.

HB2009 was not offered in response to a request from the Education system. The Education System:

- **Never** identified a problem with vaccination rates or exemption overuse.
- **Didn’t** try to remedy this problem internally, and fail.
- **Never** determined the PBE was the problem and needed legislation to be eliminated.

Instead, the medical industry sponsors of this bill did not even notify the Education system that it was in play, much less consult with the Education system to confirm and coordinate:

- If the legislation is necessary to address a problem.
- Would the legislation achieve a desired remedy?
- If this legislation can be harmonized with State and Federal education regulations.
- How to deal with the practical concerns of implementation.
- How to enact the bill with a minimum of disruption to the affected families & districts.

**What would be the effect on your district or school if you were required to exclude every student with anything less than 100% of all vaccine injections-16 required for Kindergarten & 17 required for 6th-12th grade enrollment?**

**Action Item**: Notify your Professional Association, State Senator & Representatives—We don’t need this bill, and don’t let Medical Trade Groups set education policy.
Oppose legislation that restricts or eliminates non-medical vaccine exemptions

In 2015 California passed SB277, a similar bill, which was also imposed upon the Education system by outside medical trade groups lobbyists. There was no coordination with the Education system for need, conformity to laws, implementation strategies, and workability. In fact, in anticipation of the since filed Federal Lawsuit the CA Education department refused to offer implementation directions to districts, trying to shift all liability for education violations to the Health Department.

The impact on the California education system was immediate.

- Opposition parent groups formed and have become fixtures at board meetings.
- Districts are scrambling to figure out how to exclude students from regular classes without violating State and Federal education requirements.
- Districts are trying to find ways to keep FTE from leaving their systems to retain numbers for funding formulas. Some Districts are having to create parallel instructional paths.
- Record numbers of children are shifting from the public system to home schooling, online and charter schools that are outside the vaccine rule. Some families have even left the state.
- Individual families are suing home districts to provided services.

Here is a screen shot of a San Francisco School District Parent opposition group website, which has filed FOIA requests, videos meetings, and whose newsletter signoff is “We are not going away”.

Action Item- Notify your Professional Association, State Senator & Representatives-
We don’t need this bill, and don’t let Medical Trade Groups set education policy.
Oppose legislation that restricts or eliminates non-medical vaccine exemptions

Vacaville school district is setting up a parallel education system for those that do not wish to comply to 16/16 injections or 17/17 injections, attempting to avoid litigation and to keep the FTE funding within their district.  [http://www.dailyrepublic.com/news/vacaville/vacaville-schools-provide-learning-options-for-children-not-vaccinated/](http://www.dailyrepublic.com/news/vacaville/vacaville-schools-provide-learning-options-for-children-not-vaccinated/)

**Action Item**  Notify your Professional Association, State Senator & Representatives-
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CA SB 277

This article details that exempting parents are very committed to their decision and largely impervious to a rule change, and will instead homeschool. Bill supporters misrepresented that ending exemptions will “raise” vaccination rates. The schools may measure higher, but mostly because exempting families will have left, and there will be very few new vaccinations.

New state vaccine law could cause enrollment problems

"There's a public perception out there that suddenly and magically, starting with this school year, everybody is going to be in vaccination compliance, and it's just not true," Rice said.

"People have moved out of the state as a result of this; the whole notion of government mandating vaccines, I think, created a turning point for some people," said Jeff Rice, founder and director of APLUS+, an association of personalized learning schools and resources.

But for others — particularly very small schools — even what would be a small drop in enrollment at other schools could pose a financial crisis.

Stethoscope wrapped around hundred dollar bills

By Alayna Shulman of the Redding Record Searchlight

But Rice said most of these families won't be so easily swayed by a new law.

"If ... they believe that the school is now forcing them, then it's likely that they will make a different choice rather than comply," he said. "I think there's a higher concentration of families who are ... more of the mind to say, regardless of what the government says, my principles tell me that I should have the choice, and therefore I'm going to make a choice based on principle rather than simply complying with the government says."

Action Item- Notify your Professional Association, State Senator & Representatives- We don't need this bill, and don’t let Medical Trade Groups set education policy.
This article describes administrator angst at now being the “vaccination police”, a small district potentially losing $215,000 in funding, a family electing for a spouse to stop working to homeschool, and school districts trying to meet IEP student requirements.

“Prepare for Impact
A new vaccination law has school administrators caught between a needle and a hard place
BY THADEUS GREENSON

It’s not difficult to understand why administrators would be on edge given what’s at stake. In California, school funding is tightly tied to enrollment and attendance. That means parents’ deciding that homeschooling their children is preferable to vaccinating them has a direct impact on school budgets and, consequently, staffing...

Consider the case of Coastal Grove Charter School in Arcata, a Waldorf inspired school that serves about 230 students in kindergarten through eighth grade... 19 Kindergartners and nine 7th graders had PBE’s... if those numbers carried over to this year, the school would have to turn away 28 students, or about 12 percent of its student body...

Going back to Coastal Grove, if the school were to see those 28 students vanish from its rolls this year, that would represent a funding reduction of more than $215,000...

Of course, the hope with the new law is that parents will opt to vaccinate their children and send them to school. But there’s a lot of uncertainty, in Humboldt County, anyway, as to whether that will happen. Some families clearly are not going to do it. Take Tenae LaPorte, who has quit her job in a local dermatologist’s office to homeschool her children. She had planned on sending them to Fieldbrook Elementary but is dead set against vaccinating them. "We can do this," LaPorte said of homeschooling and shifting her family from a two- to a one-income household, "because it’s currently our only option we are willing to take."

Sitting in her office at the Humboldt County Office of Education, Special Education Director Tess Ives said there’s one other large issue looming with the new vaccination law: What to do with the thousands of kids in Humboldt County who receive some sort of special education through what’s called an individualized education plan, or an IEP. Under the law, districts and the county are responsible for providing the specialized services these kids need to get an education, a huge spectrum of offerings that range from special day classes to a bit of extra instruction or therapy. Even though schools might not be able to admit unvaccinated children under S.B. 277, that doesn’t alleviate their special education obligations.

As the first day of school approaches, there’s an anxiety building in many administrative offices throughout Humboldt County. The anxiety doesn’t seem to be pervasive, but cloistered in different pockets throughout the region. And it centers around a simple question: Will students show up?

“It’s easy to understand the controversy. After all, the bill mandated a medical treatment for children that some fear has adverse health impacts, with state lawmakers essentially telling parents: We’re putting public health before your concerns for your immediate family.”
This article details that the State Education Department is not offering guidance, leaving districts on their own to figure it out, and on the hook if they get it wrong. “In the end it is the implementers”, i.e. us, who will be liable.

Further below is another article describing a district that is almost certainly doing it wrong, quarantining completely healthy 7th grade children who are missing the 6th DTaP injection.

Avoiding controversy, California declines to clarify vaccination law and special ed

By Jane Meredith Adams | May 9, 2016 | 0 Comments


Let the courts decide.

That appears to be the stance of the California Department of Education as state regulators have so far declined to answer pleas from school districts to clarify what California’s new vaccination law means for the 700,000 students who receive special education services.

Known as Senate Bill 277, the state law makes California one of three states to permit exemptions to school vaccinations only for medical reasons. Gone are exemptions based on religious or personal beliefs. The law says all public and private school students must be vaccinated against 10 communicable diseases unless they have a medical exemption, they are home-schooled or they are enrolled in independent study with no classroom instruction.

With school districts beginning to enforce the law on July 1, legal experts say a conflict is likely to arise between the state mandate and the federal Individuals with Disabilities Education Act, which says students who qualify for special education services, such as intensive reading interventions that are provided in general classrooms, must receive those services. A conflict also has the potential to unite two impassioned groups of parents — those who oppose vaccinations and those who insist on the right of students to receive special education services in mainstream classrooms, attorneys said.

But what if the special education student is unvaccinated? Would that student be allowed to attend school? Or would an unvaccinated special education student have to receive services at home? Lawyers have lined up on both sides of the issue, offering conflicting opinions on how the state law intends school districts to carry out its mandate. It’s an argument that lawyers on both sides say is likely to end up in court.

The California Department of Education has said it will not be providing guidance on interpreting the new law, although it typically does so with new legislation, said Greg Rhoten, chairman of the Special Education Local Plan Area Administrators of California, which represents special education programs in the state. Rhoten said he asked two experts — Fred Balcom, the director of the special education division of the California Department of Education who retired last year, and Chris Droutin, now the interim director of special education — for guidance from the department and was told by both that none would be forthcoming.

“I assume the state is trying to be careful about assuming risk for interpretation of the law,” which could make the department a party to a lawsuit, Rhoten said. “In the end, it’s the implementers,” he said, referring to the school districts. “They’re the ones who have to make the calls and do their best.”

By Charity Lindsey
August 31, 2016 4:45PM

Parents distressed over students being 'quarantined' at Encore High School

HESPERIA — Under new law, all California students must be vaccinated against common diseases in order to attend school, no longer able to opt-out for personal or religious reasons.

Enforcement of the law, however, seems to still be unsettled within some schools, including Encore High School for the Performing and Visual Arts in Hesperia, where students without proof of vaccinations are being “quarantined from class.”

According to Encore’s website, “students without proof of a TDAP vaccination on file will have to be quarantined from class until proof is provided.” This was confirmed Wednesday by Encore Chief Operations Officer John Griffin.
HB2009 Opposition Briefing Executive Summary

HB 2009 would eliminate Informed Choice / Personal Belief Exemptions from school attendance required vaccines. This bill is not needed. Exemption use is low and responsible. HB2009 would improperly deny children of their Washington State Constitutionally guaranteed education for missing as little as a single injection with no corresponding increase in student, school, or community safety.

The K-12 exemption rate is only 3.8% and declining, the Kindergarten rate is 3.3%. Very few exemption users have no vaccines. The majority of exemption use is for selective vaccination where a parent is avoiding a follow up dose of a vaccine that caused an unacceptable reaction, or to avoid the recently added Chicken Pox, or to opt out of Hepatitis B, which cannot be contracted in the school setting. In the overall K-12 system no vaccine is exempted greater than 3.2% from all types combined. Medical, Personal Belief and Religious. That is the maximum downward effect exemptions can have on vaccination rates. 100% - 3.2% = 96.8%. Any rates below 96.8% are unrelated to exemptions.

Exempt does not mean Unvaccinated. Washington requires 16 vaccine injections for Kindergarten to 5th grade attendance, a 6th TdAP for 6th to 12th grade, and an additional 9 injections for Child Care and Pre-School. A Washington child in State Licensed facilities is subject to 26 injections birth through High School graduation. There are no single shot vaccinations, there are seven, 2 to 6 injection vaccine series. An exemption is required to miss any single injection of any of the series, and the WA DOH classifies any child as “exempt” even if they are missing only 1 injection. A child with 15 of 16 injections or 0 of 16 injections for Kindergarten are both classified exempt. It is an “all or nothing” measurement.

What about “low” Kindergarten vaccination rates? The K exemption rate is only 3.3%. 100% - 3.3% = 96.7%. Rates below 96.7% are due to the 8.6% “Out of Compliance” category, not exemptions. 4 of the 16 Kindergarten injections are CDC scheduled between age 4 and 6. WA enrolls children into Kindergarten who turn age 5 just days before school starts. Younger children are still getting final injections during the Kindergarten school year. WA DOH does not credit incomplete series and categorizes children still in process of getting final vaccine series injections as “Out of Compliance”, until “Complete”. The report closes on November 1, and is a snapshot of the first eight weeks of the school year. As soon as all the children age into final injections the documented vaccination rates are 95% +.

What about “Dangerous Pockets?” “Dangerous Pockets” are a measuring artifact, and created, by classifying any child who is less than 16/16 injections (Kindergarten), or 17/17 injections (6th to 12th grade) “Exempt”, and using percentages to measure “Exempt”, in small populations. WA School Districts range in enrollment from as few as 14 children (Benge & Shaw Island), where each child who is less than 16/16 or 17/17 adds 7.14% to the exemption rate, to 67,000 (Seattle), where one child adds only .0014% to the exemption rate. “Dangerous Pockets” are created by the measurement policies.

The bill will not “raise” vaccination rates. Vaccination rates are already over 95% once the children are of age, raise them to where? It will simply drive children with less than 16/16 & 17/17 injections out of school. No Parent is casually or recklessly using an exemption. The pressure to vaccinate is quite strong and no parent exempts without a great deal of thought and consideration. Parents must meet with and have the Exemption form signed by a Doctor. These are deeply held positions, and a rule change won’t “make parents just start vaccinating”, because for the most part they already are, or have vaccinated. Parents are responsibly using exemptions to direct their child’s health care. The State should not be conditioning a child’s education on compliance to a medical procedure requiring informed consent.

Action Item- Notify your Professional Association, State Senator & Representatives-
We don’t need this bill, and don’t let Medical Trade Groups set education policy.
In Washington HB2009 has been strongly supported and misrepresented by the Washington State Medical Association, the state affiliate of the AMA / AAP. This group is normally lobbying on business issues such as reimbursement rates, scope of practice, licensing issues, etc.

In WSMA press releases vaccination and exemption rates and other key data is being distorted in order to make it appear that legislation restricting exemptions is necessary when it is not.

"Dangerously low levels of vaccination in some communities”? False.

Kindergarten exemption rate is only 3.3%, 100% – 3.3% = 96.7%. K rates below 90% are not related to exemptions, but final injection timing.

The “30% – 40%” schools are created by calling every child less than 16/16 injections “exempt” and using percentage measurement in very small schools and districts, many with less than 10 Kindergarteners.

Action Item- Notify your Professional Association, State Senator & Representatives- We don’t need this bill, and don’t let Medical Trade Groups set education policy.
Oppose legislation that restricts or eliminates non-medical vaccine exemptions

More misrepresentations: Would Governor Inslee support this if advised of the true facts?

Gov. Inslee joins the WSMA in support of effort to limit vaccine exemptions

Last week Governor Jay Inslee announced his support of House Bill 2093, which would remove personal and philosophical opposition as an acceptable reason for parents to not vaccinate their school-age children. The governor joins with the WSMA in support of this timely and much needed legislation (delegates at the 2014 WSMA annual meeting passed Resolution A-1, directing the WSMA to advocate for the elimination of personal and philosophical vaccine exemptions for school, child care and preschool immunization requirements).

Washington is one of 20 states currently allowing exemptions for personal reasons. According to CDC data from 2013-2014, our state’s vaccination rate for kindergarten-age children remains below the 90 percent federal baseline for preventing outbreaks. When compared with rates across the rest of the U.S., Washington state lands in the bottom quintile.

Our exemption rate for kindergartners during the 2013-14 school year, medical and non-medical, was 4.6 percent (3.6 percent claimed non-medical exemptions). Of the 3,117 children with non-medical exemptions, 2,866 claimed personal/philosophical reasons (only 311 exemptions were religious-based).

In 2011, the state Legislature passed legislation requiring parents or guardians seeking exemptions for their school-aged children to submit a certificate of exemption (or letter) signed by a licensed physician. The introduction of this new administrative barrier achieved its intended effect, with state exemption rates declining significantly from a peak high of 7.6 percent in the 2008-9 school year.

While the state has made progress, more can, and should, be done. The rate of exemptions are not spread equally across the state: In an extreme example, Department of Health data show that in 2014, 23.1 percent of kindergartners in the Vashon Island School District claimed exemptions—five times the state average.

The evidence is clear that such exemptions lead to more children remaining unvaccinated and at risk for potentially deadly vaccine-preventable diseases. With the measles and mumps joining whooping cough and the flu making headlines in our state, the time to act is now. Immunizations are among the most effective ways to protect everyone from serious, preventable illnesses.

The WSMA will advocate on behalf of HB 2093 during the state legislative session.

Due to final injection timing, not the 3.6% exemption rate

Out of 80,000 plus Kindergartners

The rate jumped when Chicken Pox was quietly added as a requirement and sympathetic school staff offered parents exemptions to ease enrollment. Vaccination rates were still 96%+ for the other shots.

This incorrectly includes medical exemptions: Vashon’s non-medical rate is 18.8%. Vashon Island School District is so small they have only 80 Kindergarten students districtwide, each one counting more than 1%, so the 18.8% is only 15 children using an exemption to be less than 16/16 injections, on an isolated island in the Puget Sound. Should an individual district’s 15 student example be used to promote statewide legislation?

It is easy to see why this type of legislation can pass when it is misrepresented in this fashion, under the color of this type of organization, and the professional status of its members. When the misrepresentations are not corrected, supporting the bill seems to be the only responsible choice. These misrepresentations must be countered. When the actual facts are examined the bill is unneeded.

If the education system sits by as this occurs, we will be the ones dealing with this unneeded, unworkable legislation.
Oppose legislation that restricts or eliminates non-medical vaccine exemptions

HB 2009 was dropped without any coordination with the WA education system. After the California bill SB277 passed in the spring of 2015, I contacted OSPI to find out what mitigating options to prevent or offset FTE loss would be available to small districts (we have 60 FTE + or -, each one is critical to our funding). These could be waivers, or financial offsets for FTE loss caused by the bill, etc.

I was very surprised to discover that OSPI was ignorant that HB2009 was in play. This really amazed me—here is legislation that could ban 41,000 students from attending school, yet OSPI was unaware?

I attended a State Board of Education meeting at my local ESD in the Fall of 2015. At that meeting I presented some of this material and made a connection with took the time to study this issue. I sent him an HB2009 Opposition briefing (Executive Summary presented above) at the beginning of the 2016 legislative session, and later information regarding the difficulties with SB277 in California.

was:

“Thanks, interesting how this is playing out, (in CA) including the Vacaville example of a parallel system”.  http://www.dailyrepublic.com/news/vacaville/vacaville-schools-provide-learning-options-for-children-not-vaccinated/

“I do agree - based on our previous discussion - with you that you are proposing a common sense solution for small school districts”.

(We have discussed the idea of at least obtaining some type of waivers to protect smaller districts who would be disproportionately harmed from FTE loss from having to exclude less than 16 or 17 injection students).

“I think the storyline that is missed (in the legislation support narrative claiming overuse of exemptions and low vaccination rates) is the number of vaccinations now required, the overlap and the ages at which they can be administered. I hope legislators understand that.”  (They won’t unless we tell them)

(This is recognition that the bill supporters are misrepresenting vaccination rates and exemption usage to generate unwarranted support for the bill. This causes legislators to think there is a risk. Mr. Laverty is pointing out that when someone takes the time to actually understand the issue it dissolves).

being generous by saying, “missed storyline”. HB2009 bill supporters are using talking points that indicate they either do not understand how vaccination and exemption measurement policy effects rate and exemption measurement, or they are deliberately misrepresenting the issue. These talking points are each clearly refuted in the 2016 HB2009 Opposition Briefing Executive Summary, compared to WSMA Bill support materials (both above).

The way Vashon Island is used above demonstrates one of the tactics of the pro-legislation lobbyists. They are taking advantage of the distortion caused by using percentage measurement in micro populations without disclosing their size, and using this as an “example” of why the legislation is required. Another pro-legislation claim is that WA has school districts with “40% plus exemption rates”, implying this is a danger. This percentage is technically correct but a wild mis-characterization, as these 2 districts, Benge, in central WA, and Shaw Island in the Puget Sound have only 14 students each. The “40%” in these districts is only 6 children who have less than all injections.

Action Item- Notify your Professional Association, State Senator & Representatives-
We don’t need this bill, and don’t let Medical Trade Groups set education policy.
I am working on a proposal for the WSSDA legislative committee regarding vaccine exemptions rules.

If you don't mind answering, did you know that your district was being cited by proponents of legislation last year as an excessively high exemption rate district, without disclosing your small enrollment number?

Do you agree with their assessment that your school is in potential danger due to vaccine exemptions?

Do you agree with their proposed solution, that you exclude from school any children who have less than all of the 16 (K-5) injections or 17 (6th to 12th grade) injections currently required?”

answered:

“I was not aware of our district being cited for anything. Specifically, regarding vaccinations, if legislation was able to exclude children who aren't vaccinated by state requirements, our school WOULD be in danger. We do have a high number of "opt outs" from parents who feel the state invades their personal rights to privacy and freedom to choose for themselves. If the role of the state is to educate every child, it seems they're undermining their own role. Also, if a family chooses not to vaccinate, it only hurts themselves. The others who are vaccinated shouldn't have to worry. Students need to be in school. Please continue to work for the students. Changing the requirements to make things more restrictive isn't going to change these families out here. If anything, they'll pull their kids out of school and home school them, which only hurts the kids socially. It also puts small rural schools under more pressure to have enough students to stay open, under current WA laws.”

replied:

“I did not know any of the information cited .... Due to our small numbers and the fact that just one large family could skew our percentages, it would seem unreasonable to me that our data be used without disclosing our enrollment. Because our school is small, it is quite easy to mitigate danger. It would be detrimental for our small school to be required to exclude students with less than the 16 required number of immunizations.

I am including our board in this email. Are there any steps you suggest for our board/school district to respond to the potential legislation?”

**Action Item**- Notify your Professional Association, State Senator & Representatives-
We don't need this bill, and don't let Medical Trade Groups set education policy.
Oppose legislation that restricts or eliminates non-medical vaccine exemptions

The example districts that HB2009 is supposed to “help”, or “fix”, don’t agree there is a problem and don’t want the solution.

Summary

The reason I am writing is that our small school district cannot afford the energy, time, or expense of the problems associated with banning less than 100% injection students. I can’t imagine any districts want to deal with these problems.

I am attempting to alert the WA education system to what may be unintended consequences to this type of legislation.

I think it is important for the Education System to carefully examine any legislation, and to be certain to provide input so that we are not saddled with the issues that CA is already experiencing.

This is not about whether children should be vaccinated, it is about whether children who don’t have every injection should be barred from school. This is much more nuanced than “vaccines are good”.

At Salmon Bay Alternative K-8, 40 children have all requirements except the Chicken Pox vaccine, which was not even a requirement 10 years ago, and was only licensed 20 years ago. 20 years ago none of the children anywhere were vaccinated for Chicken Pox. Should these 40 children be barred from school?

In Vashon Island School District 68 children exempt from only the Hepatitis B vaccine. The risk of an at school Hepatitis B transmission is so low that a known Hepatitis B infected child is allowed unrestricted attendance. Should these 68 children be barred from school?

Banning the less than all injection children is a sledgehammer action for a non-issue.

Should the Washington Education system really hold the position that we know better than a parent what medical care their child should receive?

Does the Education System really want to be the “vaccination police”?

Suggestions:

Please contact WSSDA, WASA, OSPI, and be certain they realize all of the factors that are in play when you start to exclude students from school.

Should legislation be introduced again the Education System needs to be at the table to ideally oppose it outright, or at the least require mitigating amendments grandfathering, waivers for small districts, allow districts to designate certain schools to be less than 100%, etc.

Please consider adding your name to a letter supporting the current vaccine policy and opposing restricting or eliminating non-medical exemption.

Best Regards,

Action Item- *Notify your Professional Association, State Senator & Representatives—*
*We don’t need this bill, and don’t let Medical Trade Groups set education policy.*